L-NC. 190-08 ACT NO. 1-08

AN ACT

To establish the Chuuk State Judiciary Act of 1990, to repeal TSL Nos. 3-12, 5-32, 5-60, 5-73, 5-89 and 5-123, and for other

BE IT ENACTED BY THE CHUUK STATE LEGISLATURE:

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- Section 1. Short Title. This Act is known and may be cited as the Chuuk State Judiciary Act of 1990. 3
- Section 2. Purpose. The purpose of this Act is to: 4 (1) provide for the organization and jurisdiction of the State Supreme Court in a manner consistent with 6 the Constitution of the Federated States of Micronesia and the Constitution of Chuuk State; 7
 - (2) establish a unified judicial system that gives due recognition to the traditions and customs of the people of the State in the resolution of disputes and provides for a means of resolving disputes where traditional and customary means are not satisfactory;
 - (3) facilitate cooperation between the State Supreme Court and the Supreme Court of the Federated States of Micronesia.
 - Section 3. Judicial Powers. The judicial power of the State Government is vested in a unified judiciary, consisting of the State Supreme Court, and inferior courts as established by law, and the municipal courts.
 - Section 4. General Powers of State and Municipal Courts. Each court shall have power to issue all writs for equitable and legal relief, except the power of attachment, execution and garnishment of public property, and to issue other process, make rules and orders, and $\mathrm{d}\sigma$ all acts, consistent with law and with the rules established by the Chief Justice of the State Supreme Court, as may be necessary for due administration of justice, and, without limiting the generality of the

foregoing, may grant bail, accept and cause forfeit of security therefor, make orders for the attendance of wit-2 nesses with or without documents, and make orders for the 3 disposal of exhibits. 4 Section 5. Territorial Jurisdiction of the State 5 Supreme Court. The jurisdiction of the State Supreme Court shall extend to the whole of the State. Section 6. Jurisdiction over Persons; Civil. The State Supreme Court may excercise personal jurisdiction in 9 civil cases only over persons residing or found in the State 10 and who have been duly summoned or voluntarily appear, except 11 as provided in Sections 7(1) through (10) of this Act. 12 Section 7. Jurisdiction over Acts of Nonresidents. 13 Any person, corporation or legal entity, whether or not a 14 resident of the State, who in person or through an agent does any of the acts enumerated in this Section thereby submits 16 himself or its personal representative to the jurisdiction 17 of the courts of the State as to any cause of action arising 18 from: 19 (1) the transaction of any business within 20 the territory of the State; 21 (2) the operation of a motor vehicle within 22 the territory of the State; 23 (3) the operation of a vessel or craft within 24 the territory of the State; 25 (4) the commission of a tortious act within 26 the territory of the State; 27 (5) contracting to insure any person, property 38 or risk located within the territory of the State at 29 the time of contracting; 30 (6) the ownership, use, or possession of any 31 property within the territory of the State; 32 (7) entering into an express or implied contract, :3 by mail or otherwise, with a resident of the State,

to be performed in whole or in part by either party in the territory of the State;

- (8) acting within the territory of the State as director, manager, trustee, or other officer of any corporation organized under the laws of, or having a place of business within, the territory of the State, or as executor or administrator of any estate within the territory of the State;
- (9) causing injury to persons or property within the territory of the State arising out of an act or omission outside of the territory of the State by the defendant, provided in addition, that at the time of the injury either:
 - (a) the defendant was engaged in the solicitation or sales activities within the territory of the State; or
 - (b) products, materials, or things possessed, serviced or manufactured by the defendant any- where were used or consumed within the territory of the State; and
- (10) living in the marital relationship within the State notwithstanding subsequent departure from the State as to all obligations arising for alimony, child support, or property rights under the law of the State, if the other party to the marital relationship continues to reside in the State.

 Section 8.
- of process may be made upon any person subject to the jurisdiction of the courts of the State under this Act by personally serving the summons upon the defendant outside the State or with the consent of the court, mailing the summons to the person by registered mail at his last known address, and such service shall have the

the same force and effect as though service had been personally made within the State.

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(2) Judgment may be set Aside. Any defendant not so personally notified may, at any time within one year after final judgment, enter his appearance and thereupon the court shall set aside the judgment and permit such defendant to plead on payment of such costs as the court deems best; provided; however, that this right shall not extend to decrees of annulment, divorce or adoption.

Section 9. Manner of Service. Service of summons outside the State shall be made under this Act in like manner
as service within the State by any officer or person authorized
by law or order of the court to make service of summons in
the state or jurisdiction where the defendant is served. An
affidavit of the server shall be filed with the State Court
issuing said summons stating the time, manner and place of
service. The Court may consider the affidavit or any other
competent proof in determining whether service has been properly made.

Section 10. <u>Default</u>. No default judgment shall be entered until the expiration of at least thirty days after service. A default judgment rendered on service made under this Act may be set aside only on a showing which would be timely and sufficient to set aside a default judgment entered upon service within the State.

Section 11. Effect of Act on the Methods of Service.

Nothing contained in this Act limits or affects the right to serve any process in any other manner now or hereafter provided by law or rule of court.

Section 12. Composition and Division of the State
Supreme Court.

(1) The composition of the State Supreme Court shall conform to the provisions of Article VII of the

Chuuk State Constitution, except that there shall be five Associate Justices. The Chief Justice shall assign each of the five Associate Justices to serve as Circuit Justice for each of the five senatorial regions. For the purpose of this Section, a Circuit Justice shall be responsible to his assigned region and shall perform such judicial duties and functions as prescribed by rule promulgated by the Chief Justice.

Justices. No person is eligible to serve as a State Supreme Court Justice unless he meets the requirements of Article VII, Section 9 of the Constitution and;

- (1) is a graduate from an accredited law school in that jurisdiction and is admitted to the practice of law in any jurisdiction; or
- (2) has at least twenty years experience in practicing law or service as a judge. Section 14. <u>Disability of a Justice</u>.
- (1) A justice of the State Supreme Court is temporarily disabled if he has a mental or physical condition or a combination thereof, which renders him unable to discharge the duties of his office for not more than six months;
- (2) If an associate justice is disabled for more than six months, the office is deemed vacant and the Chief Justice shall certify this vacancy to the Governor. The Governor shall, within one month of the certification of a vacancy, appoint an associate justice subject to confirmation of the Senate.
- (3) If the Chief Justice is disabled for more than six months, the office is deemed vacant and the most senior Associate Justice shall certify this vacancy to the Governor. The Governor shall, within one month upon receipt of such certification, appoint a new Chief

Justice subject to confirmation of the Senate.

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- senior Associate Justice shall serve as Chief Justice until the Chief Justice's disability is removed, or until a new Chief Justice is confirmed by the Senate.

 For the purpose of this Section, an Associate Justice is most senior according to the seniority of his commission but if two or more Associate Justices have commissions bearing the same date, the one most senior in age is the most senior Associate Justice.
- Chief Justice may appoint a temporary justice, who shall have the same qualifications of an associate justice, to serve until the disability of the Associate Justice is removed, or until a new Associate Justice is confirmed by the Senate. A temporary justice who has served for more than two months may be removed by a joint resolution of the Legislature, or by the Governor, or by the Chief Justice. A temporary justice shall receive the same salary as the Associate Justice he replaced.

Section 15. Composition of State Supreme Count Justices.

The State Supreme Court Chief Justice shall be entitled to an annual salary of \$34,000. A State Supreme Court Associate Justice shall be entitled to an annual salary of \$32,000.

Section 16. Declaratory Judgments. In a case of actual controversy within its jurisdiction, any court of this State, upon the filing of an appropriate pleading, may declare the rights and other legal relations of any interested party seeking such declaration, whether or not further melief is or could be sought. Any such declaration shall have the force and effect of a final judgment or decree and shall be reviewable as such. Further necessary or proper relief based on a declaratory judgment or decree may be granted, after reasonable

notice	e and heari	ng against any adverse party whose rights
_		ined by such judgment.
3	Section 17.	State Supreme Court Review of Administrative
4 Actio	_	
5	(1)	The Trial Division shall have the authority to
6	review all	actions of an agency of the Government of
7	this State	in accordance with this Act and the pro-
8	visions of	the Chuuk State Constitution;
9	(2)	For the purposes of this Act, an agency
10	means each	authority of the Government of this State,
11	but does n	ot include the State Legislature or the
12		this State. The reviewing court shall decide
13		ant questions of law, interpret constitutional
14	and statut	ory provisions, and determine the meaning or
150000	applicabil	ity of the terms of an agency action. The
16	reviewing	court shall:
17		(a) compel agency action unlawfully with-
18	held	or unreasonably delayed; and
19		(b) declare unlawful and set aside agency
20	acti	on, findings and conclusions found to be:
21		(1) arbitrary, capricious, an abuse
22		of discretion, or otherwise not in accordance
23		with law;
24		(2) contrary to constitutional right,
25		power privilege, or immunity;
26		(3) in excess of statutory juris-
27		diction, authority, or limitations, or short
28		of statutory rights;
29		(4) without observance of procedure
30		required by law;
31		(5) unsupported by substantial evidence
32		in a case reviewed on the record of an agency
33		hearing provided by statute; or
34		(6) unwarranted by the facts to the
35		extent that the facts are subject to trial

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de novo by the reviewing court. In making the foregoing determinations, the court shall review the whole record or those parts of it cited by a party, and due account shall be taken of the rule of prejudicial error.

affected or aggrieved by an agency action, is entitled to judicial review thereof by the State Supreme Court. The action may be for relief in addition to or other than money damages. and may state a claim that an agency or an officer or employee thereof acted, or failed to act, unlawfully in an official capacity or under color of legal authority. The State Government may be named as a defendant in any such action, and a judgment or decree may be entered against the State Government. Any mandatory or injunctive decree shall specify the officer or officers (by name or by title), or their successors in office, personally responsible for compliance. The court may dismiss any action or deny relief on any appropriate legal or equitable ground.

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 Section 19. Transfer of Cases. Any case pending in a municipal court may be transferred to the Trial Division of the State Supreme Court upon the request of any party and by order of the Trial Division of the State Supreme Court. Upon making such transfer, the court in which the case was pending shall take no further action on the merits of the case, but may make orders of a transferring nature which justice may require and which are not inconsistent with the order of the Trial Division of the State Supreme Court.

Section 20. Administration of Courts.

(1) The State Personnel Office or the Public Service Commission when it is in operation, is authorized and directed to assist the Chief Justice, upon request, to establish a personnel classification system for the state court system, to administer examinations,

1	to advertise for personnel, and to provide such other
2	services as are normally rendered to an agency of the
3	Executive Branch;'
4 5	(2) The Chief Justice may remove any clerk,
5	officer or employee of courts in this State for good
6	cause. Any court employee so removed may appeal his
7	removal to the State Supreme Court Appellate Division
8	pursuant to appellate rules of procedure of the Court;
9	(3) The Chief Justice is the chief administrator
10	of the unified judicial system of the State.
11	Section 21. Assessors. Any justice or municipal judge
12 may	appoint one or more Assessors to advise him at the trial
13 of a	my case with respect to tradition and custom or other
14 matt	ers of law.
15 445	Section 22. Disqualification of Justices and Judges.
16	(1) A justice or a municipal judge may not hear
17	any proceeding in which his impartiality might reason-
18	ably be questioned;
19	(2) A justice or a municipal judge may not hear
20	any proceeding in any of the following circumstances:
21	(a) where he has a personal bias or pre-
22 ·	judice concerning a party or his counsel, or
23	personal knowledge of disputed evidentiary facts
24	concerning the proceeding;
25	(b) where in private practice he served as
26	lawyer or a trial assistant in the matter in
27	controversy, or a lawyer or a trial assistant
28	with whom he previously practiced law served
29	during such association as lawyer or trial
30	assistant concerning the matter, or the Justice
31	or municipal judge or such lawyer or trial
32	assistant has been a material witness concerning
33	it. The term private practice shall include
34	practice with legal services or public defender

organization; (c) where he knows that he, individually or as fiduciary or his spouse or minor child residing in his household has a financial interest in the subject matter in controversy or is a party to the proceeding, or any other interest that could be substantially affected by the outcome of the proceeding; or (d) where he or his spouse, or a person within a close relationship to either of them, or the spouse of such person is: (i) a party to the proceeding, or an officer, director, or trustee of a party; (ii) acting as lawyer or trial assistant in the proceeding; 15 (iii) known by the Justice or municipal judge to have an interest that could by sub-17 stantially affected by the outome of the 18 proceeding; or 19 (iv) to the Justice's or municipal 20 judge's knowledge likely to be a material witness in the proceeding. 22 (3) For the purposes of this Section the following 23 phrases shall have the meaning indicated: 24 (a) "proceeding" includes pretrial, trial 25 appellate review or other stage of litigation; 26 (b) "financial interest" means ownership of 27 a legal or equitable interest, however, small, or 28 a relationship as a director, advisor, cr other 29 active participant in the affairs of a party, execpt 30 that: 31 (i) ownership in a mutual or common 32 investment fund that holds securities is not 33

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a "financial interest" in such securities

unless the judge participates in the management of the fund or if the outcome of the proceeding could substantially affect the value of the fund;

(ii) an office or membership in an educational, religious, charitable, or civic organization is a "financial interest" in securities held by the organization only if the outcome of the proceeding could substantially affect the value of the securities;

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- (iii) the proprietary interest of a policy holder in a mutual insurance company, of a member of a cooperative association or credit union, or a similar proprietary interest, is a "financialinterest" in the organization only if the outcome of the proceeding could substantially affect the value of the interest; and
- (iv) ownership of government securities is a "financial interest" in the issuer only if the outcome of the proceeding could substantially affect the value of the securities.
- (4) No justice shall accept from the parties to the proceeding a waiver of any ground for disqualification enumerated in subsection (2) of this Section. Where the ground for disqualification arises only under subsection (1) of this Section, waiver may be accepted provided it is preceded by a full disclosure on the record of the basis for disqualffica-27 tion.
- (5) A party may move to disqualify a Justice or a 28 municipal judge for one of the reasons stated in subsection 29 (1) or (2) of this Section. The motion shall be accompanied by an affidavit stating the reasons for the belief that 31 grounds for disqualification exist, and shall be filed before 32 the trial or hearing unless good cause is shown for filing 33 it at a later time. Upon receipt of such motion, the Justice

shall refer the motion to another Justice, to hear the
motion and rule upon it.
Section 23. Authority to Administer Oaths and Take
Acknowledgements. Each Justice, municipal judge, the Admini-
strative Director, Clerk and Assistant Clerks of Courts and
6 . Officers of the State and Municipal Courts so designated by
7 the Chief Justice or as prescribed by law, shall have the
8 power to administer oaths and affirmations, take acknow
ledgments and exercise all power of a notary public.
O Section 24. Oath of Office. Each Justice, municipal
.1 judge, the Administrative Director and Officers of the State
and Municipal Courts shall take and subscribe to an oath of
office prescribed by statute.
14 Section 25. <u>Judicial Ethics</u> . Justices, and municipal
judges shall adhere to the standards of the Code of Judicial
Conduct of the American Bar Association except as otherwise
17 provided by law or rule. The Chief Justice may by rule pre-
18 scribe stricter or additional standards.
19 Section 26. Practice of Law Prohibited. Each Justice,
judge, municipal judge, the Administrative Director, Clerk
21 and Assistant Clerks, Officers, and employees of the State
22 Supreme Court, Municipal Courts and Inferior Courts shall
23 not practice law.
24 Section 27. Contempt.
25 (1) Any Justice shall have the power to punish
26 contempt of court. Contempt of Court is:
27 (a) any intentional obstruction by any
28 person of the administration of justice, or of
29 any officer of the court acting in his official ,
30 capacity, or any ratentional disobedience or
31 resistance to the court's lawful writ, process,
order, rule, decree or command.
33 (2) All adjudication of contempt shall be pursuan
the following providers and procedures;

(a) any person accused of committing a civil contempt shall have a right to notice a defense and mitigation. A person found in civil contempt may be imprisoned until such time as he complies with a court order or pays an amount necessary to compensate the injured party, or both;

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(b) any person accused of committing a criminal contempt shall have a right to notice of the charges and an opportunity to present a defense and mitigation; provided that no punishment of a fine of more than \$100.00 or imprisonment shall be imposed unless the accused is given a right to notice of the charges, to a speedy public trial, to confront the witnesses against him, to compel the attendance of witnesses in his behalf, to have the assistance of counsel, and to be released on bail pending adjudication of the charges. He shall have a right to be charged within three months of the contempt and a right not to be charged twice for the same contempt; and a person found to be in criminal contempt of court shall be fined not more than \$1,000 or imprisoned for not more than six months or both.

appeal to the Appellate Division of the State Supreme Court.

Any punishment of contempt may be stayed pending appeal,

but a punishment of imprisonment shall be stayed on appeal

automatically, unless the court finds that a stay of

imprisonment will cause an immediate obstruction of justice,

which finding must be supported by written findings of

fact. A denial of a stay of imprisonment is subject

to review.

Section 28. Cooperation with National Judiciary. 1 Chief Justice of the State Supreme Court may establish suit-2 able arrangements and procedures for joint utilization by 3 the State Supreme Court and national judiciary of facilities, 4 clerks, officers, and employees. 5 Section 29. Sessions and Records to be Public. 7 (1) All sessions and records of the courts shall be public, except as otherwise ordered by the court for 8 9 good cause; (2) Any person desiring to attend any session 10 that has been closed or to view any record that has 11 been closed or to view any record that has been suppressed may petition the court closing the session 13 or suppressing the record. Any person may appeal the 14 action of the court on the petition to the Appellate 15 Division of the State Supreme Court. 16 Section 30. Publication of Decision. All decisions of 17 the Appellate Division of the State Supreme Court, including 18 concurring and dissenting opinions, shall be published. The 19 Trial Division of the State Supreme Court may order one or 20 more of its decisions to be published. 21 Section 31. Disposition of Fines and Fees. The Admini-22 strative Director of the State Supreme Court shall period-23 ically transmit to the State Director of Finance fines and 24 fees collected in the State Supreme Court for deposit in the 25 General Fund of the State. 26 Section 32. Costs: Allocation of Costs. 27 (1) All fees and expenses paid or incurred under 28 this Act, for the service of process, witness fees, 29 or filing fees on appeal, by any party prevailing in 30 any matter other than a criminal proceeding, shall be 31

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taxed as part of the costs against the losing party

or parties unless the court shall otherwise order;

provided, that no fees paid to a witness who is a

1 0 party in interest and is called and examined on his 2 own behalf or on behalf of another jointly interested with him shall be allowed or taxed as costs; 3 4 (2) The court may allow and tax any additional 5 items of cost of actual disbursement, other than fees of counsel, which it deems just and finds to have 6 7 been necessarily incurred for services which were 8 actually and necessarily performed. 9 (3) Where there is more than one prevailing 10 or losing party, costs may be apportioned by the court 11 as it deems just. 12 Section 33. Budget. The Chief Justice of the State Supreme Court shall prepare and submit through the Governor, 13 as a separate item, to the Legislature an annual consolidated 14 budget with supporting justification for the entire unified 15 judicial system for the State of Chuuk. 16 17 Section 34. Municipal Courts. 18 (1) The Municipal Court for each Municipality shall consist of one full-time judge; provided that 19 20 a Municipality may have more than one judge, and in 21 such a case the municipality shall be responsible for 22 the costs of such additional judges. Appointment of a 23 municipal court judge shall be made by the municipal 24 mayor with the advice and consent of the council of the 25 Municipality. A person appointed to serve as a 26 municipal court judge shall have the following qualifi-27 cations: 28 (a) Be a citizen of the Federated States 29 of Micronesia for 25 years and a Chuukese by 30 birth;

- (b) Be a resident of the municipality for which appointed, for a period of not less than 5 years; and
 - (c) Be 30 years of age and be learned in

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the law, by formal training or by at least two years experience associated with the practice of law.

- (2) Municipal court judges shall serve for six years, subject to reappointment, and may be removed for cause after hearing by the Trial Division of the Chuuk State Supreme Court. Appeal from removal shall be with the Appellate Division of the Chuuk State Supreme Court.
- extend to the whole of the municipality, in civil cases in which the parties are natural persons and when the cause of action arose in the municipality, or when the defendant resided in the municipality or in any case where the parties voluntarily appear. The municipal court may not adjudicate a case in which the amount in controversy exceeds one thousand dollars, or a criminal case where the maximum punishment which may be imposed exceeds a fine of one thousand dollars, or imprisonment for more than one year or both.
- municipal courts may, by rule, be consistent with traditional and customary means of resolving disputes. All processes and reports of service of process of a municipal court may be in writing. The Chief Justice shall promulgate uniform rules of the municipal courts. The rules may permit proceedings without simultaneous recording, but as promptly as possible after the final decision of a case in a municipal court, the presiding judge shall make, or cause to be made, a record of the case.
- (5) A case or dispute in a municipal court may be appealed to the Trial Division of the State Supreme Court, when requiring interpretation of a municipal constitution, as of right in a criminal case or by

certiorari in a civil dege.

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Section 35. Appellate Division; Jurisdiction.

- (1) The Appellate Division of the State Supreme Court has jurisdiction to review decisions of the trial division, of inferior state courts, and of the municipal courts. A decision of a municipal court or inferior state court may be appealed directly to the Appellate Division only if the case involves a substantial question requiring the interpretation of the Constitution or state laws. On application of a party or on its own motion, the municipal court or inferior state court shall certify the question to the Appellate Division. The Appellate Division may order the municipal court or inferior state court to so certify the question.
- (2) The Appellate Division may reject the certification of a case to it, may decide it, or may remand it for further proceedings in accordance with its instruction.

Section 36. Appellate Division; Appeals.

- (1) All appeals shall be heard by three justices.
- be composed of only one Justice of the State Supreme Court and two other justices, who are appointed as temporary justices for the limited purposes of hearing the appeal. A justice of the Supreme court of the Federated States of Micronesia, a judge of a court of another state of the Federated States of Micronesia or a qualified attorney in the State of Chuuk may be appointed to complete the appellate panel. A temporary justice appointed under this Section shall meet the requirements of Section 13 of this Act and Section 9 of Article VII of the Constitution except for the "birth" and "residency" requirements of Section 9 of

Article VII of the Constitution.

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(3) The Chief Justice shall appoint the Justice of the State Supreme Court who may sit on the appellate panel and the temporary justices. If the Chief Justice appoints himself a member of the appellate panel, the most senior Associate Justice shall appoint the two temporary justices. If the Chief Justice is removed or disqualified, the most senior Associate Justice who has not been removed or disqualified from the case shall appoint the Associate Justice who may sit on the appellate panel and the temporary justices. Section 37. Appellate Division; Orders. The Justice of the State Supreme Court appointed to sit on the appellate 14 panel shall be responsible for making necessary crders concerning any appeal for want of jurisdiction, failure to . take or prosecute the appeal in accordance with applicable law and procedure, or other orders or notices as may be 18 necessary to the disposition of the appeal; PROVIDED, that a decision to hear or not to hear an appeal made on certiorari shall be made by a majority of the full appellate 20 panel. 22 Section 38. Appellate Division; Decision.

- (1) A decision of the appellate panel shall be by the concurrence of a majority of the Justices sitting on the appellate panel. Any concurring and dissenting opinions shall be included in the decision so rendered.
- (2) Written decisions and opinions of an appellate panel shall be rendered no later than six months after the appellate panel has completed all such hearings or proceedings necessary to a wellinformed decision.
- 33 Section 39. Appeal to the Supreme Court of the Federated States of Micronesia. A party to an appeal in which the 34

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1 State Supreme County
State Supreme Court Appellate Division has rendered an appellate decision
decision may appeal such and
of the Supreme Count
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redefated States of Micronosia
Repeal. TSI Nos 3 10
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or application, and to this end the provisions of this Act are severable.
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Section 42. Effective Date. This Act shall take
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becoming law without such approval.
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Signed by:
House of Representatives Chuuk State Loring
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House of Representatives Chuuk State Legislature
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Slasho H. Gouland, Gove State of Chuuk Date: Sept 20, 199		
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Date: Sept 20, 199		Approved by:
		Sasho H. Gouland, Gove State of Chuuk
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		Date: Sept 20, 199
History: H.B. No. 1-55, HD.2; SD-1 House S.C.R. No. 1-17 & No. 1-17(a) Senate S.C.R. No. 1-41		